

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 AF-08 ARA-06 EA-07 NEA-10
ACDA-07 CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-08
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FM USMISSION IAEA VIENNA
TO SECSTATE WASHDC 8676
INFO USERDA HQ WASHDC
USERDA HQ GERMANTOWN
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 1329

DEPT PASS IO/SCT

E.O. 11652: GDS
TAGS: IAEA, PRM, TECH
SUBJECT: PRE-BOARD CONSULTATION WITH USSR

REF: IAEA VIENNA 1133

1. SUMMARY. TOEGTHER WITH MISOFFS, I HELD PRE-BOARD CONSULTATION
FEBRUARY 16 WITH USSR GOVERNOR, PROFESSOR I. G. MOROKHOV.
BOARD AGENDA ITEMS (SEE GOV/1817) DISCUSSED WERE:
PROPOSED AMENDMENT OF ARTICLE VI OF THE STATUTE (AGENDA
ITEM 7) AND APPLICATION OF SAFEGUARDS TO TECHNICAL
ASSISTANCE (AGENDA ITEM 1). WE DISCUSSED ALSO THE STATUS
OF EURATOM/IAEA SAFEGUARDS AGREEMENT AND INDIAN/IAEA
NEGOTIATIONS ON SAFEGUARDS AGREEMENT IN CONNECTION HEAVY
WATER. END SUMMARY.

2. ON PROPOSED AMENDMENT TO ARTICLE VI (SEE GOV/1821),
MOROKHOV STATED SOVIET OPPOSITION TO PROPOSED AMENDMENT
ARTICLE VI OF STATUTE. SOVIET OPPOSITION BASED ON
THREE FACTORS: BOARD HAS RECENTLY INCREASED IN SIZE,
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REPRESENTATION IS OPTIMAL AT THIS TIME, AND
STATUTE SHOULD NOT BE REVISED AS MATTER OF PRINICPLE
BECAUSE REVISION OF ONE PART CAN LEAD TO REVISION OF
OTHER PARTS. I STATED THAT U.S. SHARED THESE VIEW,
NOTING THAT NORMAL ATTENDANCE AT GENERAL CONFERENCE
ONLY ABOUT 80 MEMBERS (OUT OF ABOUT 110) AND THAT BOARD
OF 34 MEMBERS IS HIGHLY REPRESENTATIVE OF ACTIVE

MEMBERSHIP OF 80. I SUGGESTED (AND MOROKHOV AGREED) THAT WE SHOULD TRY TO AVOID ESTABLISHMENT OF A COMMITTEE TO STUDY THE AMENDMENT PROPOSAL. MOROKHOV NOTED THAT ESTABLISHMENT OF COMMITTEE WOULD INDICATE THAT PROPOSAL HAD MERIT AND THAT IT WOULD BE DIFFICULT TO FORM A BALANCED COMMITTEE AND CONTROL ITS RECOMMENDATIONS. THERE WAS AGREEMENT THAT WHILE IT MIGHT BE PREFERABLE TO DISMISS THE PROPOSAL ALTOGETHER, THAT MIGHT PROVE DIFFICULT. WE AGREED THAT THE BEST COURSE MIGHT BE TO RECOGNIZE THE CONCERNS OF THE PROPOSERS, NOTE THE COMPLEXITY OF THE ISSUES RAISED, AND AGREE TO CONSULT FURTHER. AMBASSADOR EROFEEV ADDRESSED OTHER ASPECT OF AMENDMENT PROPOSAL TO DELETE PROVISION BARRING RE-ELECTION IN SAME CATEGORY. HE NOTED THAT SOVIETS MUST DISCUSS THIS MATTER WITH ALL MEMBERS OF ITS REGION BEFORE IT COULD ADOPT POSITION. OTHER REGIONS HAVE THE SAME REQUIREMENT, AND THEREFORE THIS QUESTION IS NOT RPT NOT RIPE FOR DISCUSSION AT THIS BOARD. I AGREED WITH HIS POINT, AND STATED THAT, GIVEN LIMITED MEMBERSHIP IN NORTH AMERICAN REGION, WE WOULD LEAVE IT TO SOVIETS TO MAKE THIS POINT AT BOARD.

3. MOROKHOV STATED STRONG USSR SUPPORT FOR SECRETARIAT INITIATIVE ON APPLICATION OF SAFEGUARDS IN CONNECTION WITH TECHNICAL ASSISTANCE (GOV/INF 316), AS REQUIRED BY AGENCY STATUTE. USSR WOULD PREFER SAFEGUARDS ON ALL NUCLEAR ACTIVITY OF SUCH TA RECIPIENTS (NOT OTHERWISE COVERED BY SAFEGUARDS), BUT RECOGNIZED THAT SUCH REQUIREMENT WOULD NOT DERIVE DIRECTLY FROM STATUTE. CONFIDENTIAL

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HE NOTED THAT USSR FAVORS PREFERENCE, IN AGENCY PROVIDING TA, FOR NPT PARTIES, THAT STATUTEREFEERS TO ANY (EMPHASIZED) ASSISTANCE, AND THAT TA INTENDED TO PROMOTE PEACEFUL PURPOSES, NOT MILITARY. I STATED WE HAVE BEEN PUSHING SECRETARIAT ON THIS MATTER, BUT NOTED THAT WE COULD EXPECT AT BOARD TO HEAR FROM OTHERS SAYING SECRETARIAT HAS ALREADY GONE TOO FAR. I INDICATED THAT WE HAD ENCOURAGED DEVELOPING COUNTRY NPT PARTIES TO SUPPORT OUR POSITION SO THAT IT WILL NOT APPEAR TO BE TAKEN EXCLUSIVELY BY SUPPLIER COUNTRIES. I NOTED THAT IT MAY BE NECESSARY TO DEVISE A MECHANISM BY WHICH MEMBER

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C O N F I D E N T I A SECTION 2 OF 2 IAEA VIENNA 1329

PASS IO/SCT

STATES COULD APPEAL ACTION BY THE SECRETARIAT IN
REQUIRING SAFEGUARDS IN CONNECTION WITH
A PARTICULAR TECHNICAL ASSISTANCE PROJECT, SUCH AS WILL
BE THE CASE AT THIS BOARD. I STATED THAT OUR CURRENT
THINKING WITH RESPECT TO TACTICS AT THE BOARD MEETING
ON THIS MATTER WAS TO TRY TO ACHIEVE CONSENSUS STATE-
MENT BY CHAIRMAN, ESSENTIALLY ENDORSING THE SECRETARIAT'S
INITIATIVE; WE HOPE THEREWILL BE NO NEED FOR A
RESOLUTION ON THIS SUBJECT. (MISSION COMMENT: SINCE
SUGGESTING POSSIBLE RESOLUTION IN REFTTEL, MISSION HAS
CONTINUED CONSULTATIONS THIS SUBJECT, AND WE
CONCLUDE THAT SUBSTANTIAL MAJORITY SUPPORT IN ABSENCE
PHILIPPINE RESREP (WHO MIGHT HAVE MOBILIZED DEVELOPING
NPT PARTIES) IS DOUBTFUL. WE HAVE DISCUSSED ALTERNATE
COURSE OF ACTION (SUGGESTED BY EKLUND AND FISCHER) THAT
BOARD CHAIRMAN, AFTER DISCUSSION, ANNOUNCE CONSENSUS
AND GIVE SECRETARIAT GUIDANCE ON MATTER. SEE SEPTTEL RE CALL ON
CHAIRMAN. END COMMENT)
MOROKHOV AGREED WITH THIS TACTICAL APPROACH.

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4. MOROKHOV ASKED ABOUT STATUS OF AGENCY-EURATOM
SAFEGUARDS AGREEMENT, WHICH SHOULD COME INTO FORCE SOON
TO PERMIT AGENCY SAFEGUARDS TO BE CARRIED OUT. I TOLD
HIM THAT I HAD NOT YET INQUIRED OF DIRGEN ON MATTER, BUT
WAS AWARE THAT MECHANICS WERE BEING WORKED OUT ON
URGENT BASIS AND HOPED THAT AT BOARD, IF NOT BEFORE,

ANNOUNCEMENT WOULD BE MADE THAT AGREEMENT WAS IN FORCE.

5. I TOOK OPPORTUNITY TO INQUIRE ABOUT STATUS OF INDIAN NEGOTIATIONS WITH SECRETARIAT ON SAFEGUARDS IN CONNECTION WITH USSR-SUPPLIED HEAVY WATER. MOROKHOV STATED THAT INDIANS HAD BEEN TOLD THAT HEAVY WATER ALREADY DELIVERED (ONLY ONE-QUARTER OF TOTAL) WAS NOT

TO BE USED AND THAT "NOT ONE GRAM MORE" WOULD BE DELIVERED UNTIL SAFEGUARDS AGREEMENT IN FORCE. HE WOULD DISCUSS MATTER OF SAFEGUARDS AGREEMENT WITH INDIANS REPS WHILE IN VIENNA AND THAT HE FELT CERTAIN THAT NEGOTIATIONS WOULD BE COMPLETED AT AN EARLY DATE, BUT NOT IN TIME FOR FEBRUARY BOARD. SETHNA HAD SENT HIM SOME QUESTIONS AND HE WOULD "CLEAR UP" QUESTIONS WHILE IN VIENNA. I MENTIONED THAT USG DEEMED IT IMPORTANT THAT AGREEMENT BEING NEGOTIATED COVER BOTH RAPP I AND II WHICH WOULD BE ONLY PRACTICAL ARRANGEMENT. USG HAD UNFORTUNATE EXPERIENCE WITH INDIANS IN CASE OF CIRUS REACTOR FOR WHICH US HAD SUPPLIED ORIGINAL HEAVY WATER AND LATER ENCOUNTERED ARGUMENT AS TO WHETHER OR NOT-US- SUPPLIED HEAVY WATER WAS USED IN PRODUCING PLUTONIUM FOR EXPLOSIVE DEVICE. MOROKHOV SAID HE WOULD USE US EXPERIENCE AS GUIDE AND PERSONALLY INVOLVE HIMSELF IN CURRENT IAEA INDIAN NEGOTIATIONS. TAPE

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